



**SIGAR**

Office of the Special Inspector General  
for Afghanistan Reconstruction

April 15, 2015

General John F. Campbell  
Commander, United States Forces – Afghanistan

Major General Todd T. Semonite  
Commanding General, Combined Security Transition  
Command – Afghanistan

Dear General Campbell and General Semonite:

I am writing to request information regarding how the Resolute Support mission will measure the progress of its efforts to ensure the effectiveness and sustainability of the Afghan National Security Forces (ANSF) and the Afghan Security Institutions (ASI).<sup>1</sup>

According to the Resolute Support Security Force Assistance handbook, efforts to develop the ANSF and ASI, will consist of “advise and measure” responsibilities and will focus on eight essential functions (EFs):

- EF1: Planning, Programming, Budgeting, and Execution
- EF2: Transparency, Accountability, and Oversight
- EF3: Rule of Law and Governance
- EF4: Force Generation
- EF5: Force Sustainment
- EF6: Strategy and Policy Planning, Resourcing, and Execution
- EF7: Intelligence
- EF8: Strategic Communication

These eight essential functions will be critical to the future success of any effort to bolster the ANSF and ASI. As you are aware, the United States has spent over \$50 billion from the Afghan Security Force Fund alone to develop the Afghan National Army and the Afghan National Police. In light of this substantial investment and the prospect that billions more dollars will be spent in the years to come, SIGAR is seeking a more detailed understanding of the processes by which Resolute Support will advise and measure the eight essential functions listed above. To assist us in better understanding how Resolute Support developed the eight essential functions and how it intends to measure ASI progress in fulfilling each of those essential functions, please provide the following information:

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<sup>1</sup> As defined in the Resolute Support Security Assistance Handbook, ASI includes the Afghan Ministry of Defense, Ministry of Interior, and National Directorate for Security. ANSF includes the Afghan National Army (ANA), ANA Special Operations Command, Mobile Strike Force, Afghan Air Force and the Afghan National Police.

1. A brief explanation of the how the eight essential functions relate to ANSF and ASI systems at all levels, from the tactical warfighter to strategic planning, for example, please explain which Afghan institutions are responsible for EF4, which institutions and/or forces will be affected;
2. An explanation of how Resolute Support personnel determined what would be defined as an essential function and how it contributes to achieving the security objectives of the ANSF and ASI;
3. A comprehensive list of all metrics that will be used to measure progress in each of the essential functions and their respective EF subsystems and how those metrics will be collected and stored;
4. A description of the expected timelines for achieving given levels of capability within each essential function and the relevant EF subsystems.

Please provide your response no later than May 8, 2015. It is my understanding that providing the requested information will not require an onerous amount of time and effort to compile. However should you have any questions or concerns about this request, please contact Mr. Jack Mitchell, Director, Office of Special Projects, at [REDACTED] or [REDACTED].

Sincerely,

A handwritten signature in black ink, appearing to read 'John F. Sopko', with a long horizontal flourish extending to the right.

John F. Sopko  
Special Inspector General  
for Afghanistan Reconstruction